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Approved For Release 2004/10/12 : CIA-RDP79M00095A000400010004-6

21 April 1977

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MEMORANDUM FOR:

Director of Performance, Evaluation  
and Improvement

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FROM:

Chief, SIGINT Division

SUBJECT:

PRM-11 Task 3

1. As a general observation we believe that several of the statements posed reflect a certain lack of understanding of organizational responsibilities and authorities. While we were asked to comment on specific questions. Responses to additional questions have been provided where we felt interests of the SIGINT Division and/or SIGINT Committee were involved.

2. I.C.2.b. and c. "How does ICS perform on 'Collection and Production'"--There is a danger this question may be misinterpreted assuming that the IC Staff has a direct responsibility for collection and production which, of course, would be erroneous.

I.C.2.b. "Development of requirements for and assessment of national intelligence collection and production"--We assume that this is primarily directed at the efforts of OPP for the development of "requirements" and, in the larger context, PAID for assessment of national intelligence collection and production through the NSC Semi-Annual Review. The IC Staff responsibility for development of specific discipline requirements is more in the form of overview. The responsibility, in fact, is vested with the DCI collection committees composed of agency representatives who are not members of the IC Staff. It is true that the chairmen of the three collection committees are assigned to the IC Staff where they serve as division chiefs responsible for their respective functional areas for management purposes. To answer the primary question then, we must address how the committees perform their responsibilities for the development of requirements. In, SIGINT, with the NSRL, we think we are doing well. It should also be noted that the committees do assess or evaluate collection within their disciplines.

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I.C.2.c. "Provision of staff support for collection committees of NFIB"--This item should be corrected to reflect that the collection committees are not subordinate to NFIB but rather the DCI. We do note that the relationship reflected in this statement of the IC Staff providing staff support for the collection committees is indeed accurate, which pertains to the comments in item b. above. As to how the IC Staff is performing in this area, we believe that it is satisfactory. However, it should be noted that within the SIGINT Committee and sub-committees structure four of the billets are designated as non-reimbursable with the greatest impact on SIRVES. The staff support in these instances is being provided by agencies other than the IC Staff. One might argue that in order to be completely satisfactory the IC Staff should undertake to provide full staff support rather than partial.

3. I.C.4. "External Relations"--We were not requested to comment on this item. However, subparagraph c., insuring proper responsiveness of IC collectors and producers to the needs of intelligence users, does have an impact on the SIGINT Division and SIGINT Committee in particular. Through the National SIGINT Requirements System, the SIGINT Committee/SIRVES does have a responsibility for insuring responsiveness of NSA collection to the needs of intelligence users. (See item above on development of requirements.)

4. II.A.4. "Where should other collection elements of CIA be housed?"

Program B(NRO): This item should be addressed in context of the later items on organizational responsibilities of the NRO. We believe, however, that pending an outcome of that discussion, Program B should be retained within CIA.

SIGINT Activities: CIA should retain certain SIGINT activities. Which activities will be determined by the current CIA/NSA study. The basic criteria, however, has been established; e.g., particularly sensitive SIGINT operations remain in CIA.

5. II.B. "DOD"--While we were not requested to comment on this item, we note that the DOD organizational descriptions have been changed. Does the DIB still exist?

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## II.B.2. "CCP"

II.B.2.b. "Who provides policy for management and policy priority?"--Why is the DCI omitted? As a practical matter, while the Executive Order assigned this function to the CFI, it is in fact a means of exerting DCI influence through his various instrumentalities; OPP--KIQs, DCID 1/2.

II.B.2.c. "Who judges performance?"--Again the DCI is omitted. His SIGINT Committee evaluates NSA performance from the standpoint of collection and SIGINT production meeting consumer needs.

II.B.2.d. "Who provides collection requirements?"--As indicated in previous paragraphs, this is a DCI responsibility in consultation with NFIB as appropriate. While the KIQs and DCID 1/2 provided a baseline for general statement of requirements, NSA performs SIGINT collection and production in response to the National SIGINT Requirements List developed under the auspices of the SIGINT Committee. As a matter of fact, the DCI and the Board in approving this system directed that all SIGINT requirements levied on NSA be through the National SIGINT Requirements List.

6. II.B.3. "NRO"--We don't know who is assigned responsibility for answering these questions. As a general statement we believe the present structure is adequate (item 3.a.).

II.B.3.c.--We are opposed to the concept of transferring NRP assets to the DOD. Current assets are responsive to both national and tactical needs. Its not so much what you collect but how you use the information.

7. II.B.5.c.(2)(c) "GDIP"--"Should DIA have a role in establishing intelligence requirements?"--We believe that this is essential. In order to reflect the military needs for national intelligence, DIA is the prime interface within the National SIGINT Requirements System for military requirements.

8. II.B.8. "NFIB/DCI Committee Structure"--Why NFIB; they are DCI committees. Who is answering these questions? The OPP paper on committees will certainly provide a basis for answering

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these questions. Our experience that while there have been shortfalls in any committee structure, there are no satisfactory alternatives for achieving dynamic interface between consumers and collectors. A performance evaluation system is being devised under the direction of the National SIGINT Requirements System and will indeed modulate requirements.

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